

UNITED STATES DEPARTMENT OF COMMERCE
NATIONAL TELECOMMUNICATIONS AND INFORMATION
ADMINISTRATION

COMMERCE SPECTRUM MANAGEMENT ADVISORY COMMITTEE
(CSMAC) MEETING

Bridge Conference
Thursday, April 8, 2021

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P R O C E E D I N G S

(1:00 p.m.)

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3 CO-CHAIR RATH: Great, thank you. I
4 wanted to start by saying, I mean, the first
5 welcome should, obviously, be going over to the
6 Acting Assistant Secretary, Remaley, but I
7 apologize on behalf Jennifer Warren, who had a
8 last-minute critical meeting that she had to
9 attend, and is very apologetic, as though -- that
10 she couldn't be here today, literally was at the
11 exactly the same time, as this meeting. So, she
12 couldn't even pop on, for some of it, and it's
13 those of you who know Jennifer well, know that
14 CSMAC is, you know, very important to her, and it
15 -- we all know that it would of -- she would not
16 have done it, but for a, you know, critical
17 meeting that she had to attend.

18 So, without further ado, I wanted to
19 express her apologies first, and then obviously
20 move on with the meeting, and I will be a -- the
21 Single Chair, not a Co-Chair today. So, if
22 anything goes wrong, it is all my fault, so, over

1 to you Assistant Secretary Remaley.

2 MS. REMALEY: Charla, thank you. Thank
3 you, and we're sorry to not have Jennifer today,
4 but we certainly understand. So, let me just
5 start by saying good afternoon to all of you, and
6 welcome to this final meeting of the current CSMAC
7 Term. I'm pleased to be here, as we conclude --
8 excuse me -- a productive to your cycle. I want
9 to thank you, for your participation and hard
10 work, as members, in this important Advisory
11 Committee.

12 As all of you know, we will soon be
13 transitioning to a new CSMAC as we recharter and
14 reconstitute the membership of this group. It is
15 a natural and useful exercise that helps to keep
16 CSMAC ever green and nimble, as it tackles the
17 most precedent questions of the day. This year,
18 rechartering happens to coincide with the
19 Presidential transition, a new Congress, a new
20 Secretary of Commerce, Gina Raimondo, as well.
21 We'll also be saying goodbye to some members and
22 welcoming some new members, at the next meeting of

1 CSMAC, and we remind those listening in, and
2 current CSMAC members, who desire to apply for
3 another term, to please see the information posted
4 on our website. The deadline to apply is April
5 16th.

6 Of course, NITA's need for expertise and
7 advice, from our partners and collaborators
8 represented here, will not change. We are
9 reaching out to all stakeholders to make sure we
10 continue to have diverse and experienced
11 membership on the committee. We look forward to
12 providing the newly constituted CSMAC, with a set
13 of steady questions that will keep us on the
14 cutting edge of spectrum policy and technology
15 developments. And we hope you will help us to get
16 the word out about the currently listing for this,
17 as -- because as we said, we very much value the
18 contributions of this group, and we look forward
19 to having the exact and most diverse candidates
20 possible.

21 So, another constant for all of us, in
22 the Spectrum Policy Field, and in fact for

1 everyone working to maintain and enhance
2 American's high-tech leadership, is the reliance
3 on sound, well-researched, and unbiased compliance
4 and engineering. This is the foundation for good
5 Spectrum management and policy, and NTIA will
6 always strive to maintain the integrity of its
7 technical data gathering and analysis because we
8 know that good public policy solutions come from
9 accurate and careful engineering and information
10 management.

11 We have always looked to the CSMAC to
12 assist us in this, and we will continue to rely on
13 your honest and professional insights, as we go
14 forward. This will be important in an era when
15 collaboration and trust are more important than
16 ever. We need to work together, within and across
17 government, and also with the private and
18 nonprofit sectors, and academia. Together, we
19 will continue leading the challenges of
20 modernizing our Spectrum Management Infrastructure
21 and providing Spectrum Resources for our
22 burgeoning terrestrial wireless and space

1 industries, from 5G and 6G to the rapidly
2 expanding satellite constellations, to new
3 missions to the moon, and beyond.

4 We need strong partnerships and to be
5 strong partners with the Federal Communication
6 Commission, Federal Agencies, Congress, and the
7 White House, and we need CSMAC to help us navigate
8 through the challenges and opportunities to come.
9 Speaking of valuable and smart partners, I want to
10 take some time here, to personally thank our two
11 Co-Chairs, Jennifer Warren and Charla Rath. Now,
12 I know that Jennifer was unable to join us today,
13 but I just want to note, Charla, your leadership,
14 Jennifer's leadership, dedication, and
15 professionalism in service of country have been
16 inspiring, and CSMAC has done excellent work under
17 your gavels.

18 With both of you at the helm, CSMAC has
19 truly stood out as an ideal Federal Advisory
20 Committee, and we congratulate you and thank you
21 for making CSMAC's reputation and purpose at the
22 highest level. It gives us all much confidence

1 and enthusiasm for continuing our work into the
2 future. And with that, Charla, I will hand it
3 back over to you, and I look forward to a
4 productive and successful meeting this afternoon.
5 Thank you.

6 CO-CHAIR RATH: Great, thank you. Thank
7 you very much, and thank you for your kind
8 remarks, and obviously much of the credit goes to
9 the committee, itself, so with that, I'd like to
10 move to the roll call, which, after several
11 virtual meetings, I think we've finally got it
12 down. So, it shouldn't take us too long to get
13 through. But let me run through just everybody to
14 make sure that we know who's here. So, starting
15 with Claude Aiken?

16 MR. AIKEN: Present.

17 CO-CHAIR RATH: Audrey Allison?

18 MS. ALLISON: Present.

19 CO-CHAIR RATH: Donna Bethea-Murphy?
20 Michael Calabrese?

21 MR. CALABRESE: I'm here.

22 CO-CHAIR RATH: Jeff Cohen? Mark

1 Crosby? Tom Dombrowsky? Mark Gibson?

2 MR. GIBSON: I'm here.

3 CO-CHAIR RATH: Dale Hatfield?

4 MR. HATFIELD: I'm here.

5 CO-CHAIR RATH: I know you're here, yup.

6 I know you're there. Carolyn Kahn, I know your
7 there.

8 MS. KAHN: Yes, Charla.

9 CO-CHAIR RATH: Paul Kolodzy?

10 MR. KOLODZY: Here.

11 CO-CHAIR RATH: Mark Lewellen? Jennifer
12 Manner?

13 MS. MANNER: Here.

14 CO-CHAIR RATH: Mark McHenry?

15 MR. MCHENRY: Here.

16 CO-CHAIR RATH: Wayne Phoel?

17 MR. PHOEL: Here.

18 CO-CHAIR RATH: Carl Povelites?

19 MR. POVELITIES: Here.

20 CO-CHAIR RATH: Ruth Pritchard-Kelly?

21 MS. PRITCHARD-KELLY: Here.

22 CO-CHAIR RATH: Mark Racek?

1 MR. RACEK: Good afternoon.

2 CO-CHAIR RATH: Okay, good afternoon.

3 Dennis Roberson?

4 MR. ROBERSON: Delighted to be with you.

5 CO-CHAIR RATH: Andy Roy?

6 MR. ROY: Good afternoon, all.

7 CO-CHAIR RATH: Kurt Schaubach? Steve

8 Sharkey?

9 MR. SHARKEY: Here. Hey, Charla.

10 CO-CHAIR RATH: Hey. Mariam Sorond?

11 MS. SOROND: Hi, I'm here.

12 CO-CHAIR RATH: Bryan Tramont?

13 MR. TRAMONT: Enthusiastically present,
14 thank you.

15 CO-CHAIR RATH: Where's your British
16 accent?

17 MR. TRAMONT: It's with my students.

18 CO-CHAIR RATH: So, Jennifer Warren?

19 Okay. Jennifer, we know is not here. And Chris
20 Weasler? I see you Chris, I know you're here, so.
21 Bob Weller?

22 MR. WELLER: Good afternoon, everyone.

1 Bob Weller here.

2 CO-CHAIR RATH: Great, and Chris, if
3 you're on mute, would you just confirm that you're
4 -- you are in listen mode, right now? Because I
5 see your name up on the screen. We'll double
6 check that later, but I do see him. Well, that's
7 it, and again I'm doing -- yup.

8 MS. BROWN: Donna Bethea-Murphy.

9 CO-CHAIR RATH: Yup.

10 MS. BROWN: I didn't hear you call out
11 my name.

12 CO-CHAIR RATH: I did, early, after
13 Audrey.

14 MS. BROWN: I'm sorry, I missed it.

15 CO-CHAIR RATH: In the B's. No problem,
16 I'm glad -- sorry?

17 MS. BROWN: Yes, this is Mary Brown, I
18 think you skipped over me after Donna, you went to
19 the C's.

20 CO-CHAIR RATH: Oh, you know, I did
21 Mary, sorry.

22 MS. BROWN: That's okay.

1 CO-CHAIR RATH: You are right, okay. I
2 got you, I knew you were here, though, and just to
3 run back through I have Jeff Cohen, I don't think
4 he's here, Mark Crosby, Kurt Schaubach, and I know
5 -- Jenn --

6 MR. COHEN: Jeff Cohen is here.

7 CO-CHAIR RATH: Oh, okay great.

8 MR. COHEN: Great, thank you.

9 CO-CHAIR RATH: And I've got Jennifer is
10 out, and Kurt Schaubach is out. So, if any of
11 those folks are here, and I missed them, please
12 let me know. And I did this in the Office of
13 Directional, although I did say, you know, early,
14 I do really appreciate, and I know Jennifer would
15 be here saying the same thing, just all the
16 incredible hard work that this committee has done,
17 over the last two years. We have had some very
18 interesting discussions, you know, both in the
19 subcommittee level and in the full committee
20 level, and have, you know, tackled issues of
21 importance in the spectrum area, both in the
22 macro-level, as well as in the micro-level. And

1 I, you know, also truly appreciate the nearly
2 seamless way this entire group has managed to move
3 from doing in-person meetings to doing remote
4 meetings. So, thank you, all, for all of this,
5 and with -- with that, I'd like to turn it over to
6 Charles for the Spectrum Policy Update, please.

7 MR. COOPER: Thank you, Charla, and
8 thank you to Evelyn Remaley for being here to kick
9 off the meeting today, and also for underlining
10 NTIA's to the commitment to the CSMAC. As Evelyn
11 noted, we are in a time of transition, but the
12 importance of CSMAC remains constant because our
13 role in advising the Executive Branch on Spectrum
14 Policy also remains constant.

15 We look forward to this new
16 administration and also to a new CSMAC. First
17 though, we have some unfinished business in this
18 cycle, receiving the report from Subcommittee 4,
19 on UAS. This is the last report from the four
20 working groups, that we established during the
21 cycle. So, this will complete our pleading, our
22 pending work, prior to the rechartering of the

1 process. That doesn't mean we can't have a little
2 review of our status, in the Spectrum Policy
3 World. So, you won't be getting off that easy.
4 So, here is a brief Spectrum update, from OSM's
5 viewpoint. As always, feel free to ask questions
6 or make comments, as you feel that they need to
7 made. I will set aside some time, at the
8 conclusion at the time of my summary.

9 Our primary focus for ongoing work,
10 right now, within OSM, is the 3-gigahertz band,
11 which is becoming a critical mass band for 5G.
12 Over the past two years, industry has identified a
13 critical need for consolidated and harmonized
14 block of Mid-Band Spectrum. This followed earlier
15 efforts in the millimeter wave bands, leading to a
16 balanced portfolio of low, mid, and high-band
17 Spectrum for carriers to utilize. A series of
18 efforts to repurpose segments of 3-gigahertz came
19 together last year. In 3550 to 3700, the FCC
20 auction priority accessed licenses for CBRS,
21 adding to the existing general authorization for
22 licensing and operations.

1 This allows for full rolled out of CBRs
2 operations, allowing us to see how the SESS and
3 the sensor eco-systems will function in real time
4 and in the real world. So, we continue to monitor
5 that rollout as much. Meanwhile the FCC,
6 proceeded to finalize plans to repurpose the
7 extended C band, auctioning off licenses for
8 Terrestrial Wireless, in 3700 to 3980. That
9 auction is now -- that auction has now set new
10 records for a Spectrum auction, with bids
11 exceeding \$80 billion. (audio skip) the packing
12 of the band, to accommodate both the existing
13 satellite operations and new terrestrial services.

14 And then, also last year, the process,
15 involving the White House and the Department of
16 Defense, resulted in an agreement to repurpose the
17 3450 to 3550-megahertz band. We are now working
18 on implementation in advance of an auction, that
19 the commission has set for October of this year.
20 So, not that we're all counting, 2020 launched us
21 toward a total of 530-megahertz Spectrum, being
22 made available in three gigahertz (inaudible). Of

1 course, the big picture, total mask, a lot of
2 policy and technical details, that have been
3 worked out, and, of course, there's still some
4 more to work out as well.

5 Still, I think, we are justified in
6 noting that the government, including the FCC, the
7 Executive Branch, and the Department of Defense,
8 has responded to industries need for more Spectrum
9 Access and to Congressional Mandates to provide
10 it. From the commercial perspective, there will
11 be tremendous commercial manufacturing
12 efficiencies, once 5G services are grouped
13 together in the contiguous Spectrum Block, as 3-
14 gigahertz. Furthermore, grouping similar services
15 together, minimizes concerns about non-compatible
16 adjacent services potentially causing harmful
17 interference.

18 We also continue to oversee current
19 study efforts, such as the 1300 sensor and
20 non-sensor pipeline programs, as well as the 1675
21 to 1680 NOAA Pipeline Plan. But perhaps at this
22 time, even as we work to complete these current

1 efforts, to take stock of where we are. What
2 additional Spectrum resources are needed to keep
3 fueling our 5G infrastructure efforts? How can we
4 make sure that wireless networks fulfill their
5 role in closing the digital divide and boosting
6 our economy? Are there additional bands that we
7 should be looking at? Maybe the lower three
8 gigahertz, that would be feasible and practical to
9 study for repurposing, going forward.

10 On a technically side, what lessons can
11 we draw from the operation of the SaaS, and sensor
12 equipment, in the CBRS Band? How best can we move
13 forward on a dynamic Spectrum Access, and see the
14 best results from efforts, like our Incumbent
15 Informing Capability Concept? Part of taking
16 stock of where we stand on repurposing will be the
17 preparation of the next annual report, on
18 Repurposing Incidents, which we're already working
19 on, and is certainly a best seller. This will be
20 the third yearly snapshot of the progress of our
21 purposing efforts and has been a good way to
22 collect and document, analyze, and express it all,

1 in one single document. So, we're looking forward
2 to finalize it and will issue it later this year.

3 In other policy news, we're closely
4 monitoring the FCC's activities to address
5 satellite launch and re-entering in the
6 2-gigahertz range. As you know, the Commission
7 has teed it up for the next meeting in order, and
8 NPRM, that would, among other things, add a
9 secondary non-federal allocation, in 2200 to 2290
10 megahertz. Spectrum use for commercial use
11 launches have become highly congested, resulted in
12 an increased need for special temporarily
13 authorities, in the Federal Spectrum. Also, on
14 the flip side, we've got increasing Federal
15 Missions and launches in this band, as well,
16 leading to increased need for coordination.

17 We've been working with the commission
18 on this issue, and it's one of the areas where
19 we'll need to continue in close collaboration to
20 ensure that we can both streamline commercial
21 launches and maintain the needed Spectrum for
22 increased Federal purposes. As the launch

1 cadences are increasing, we also support the FCC
2 in refreshing the record on the utility of
3 commercial launch operators, using the existing
4 allocation of 2360 to 2395. The three channels,
5 that are already available, may be particularly
6 practical to use at new launch sites that do not
7 have yet substantial legacy RF equipment
8 installed. Federal Agencies are particularly
9 concerned that the launch trajectory of some of
10 these new sites, particularly those away from the
11 coast, may make them more problematic for
12 coordination, than the current Federal sites, in
13 which case the 2360 to 2395 megahertz channels,
14 would be very useful.

15 As I noted in our previously January
16 Meeting, we are advancing our IT modernization
17 program, which has been bolstered by the National
18 Defense Authorization Act, NDAA, which passed late
19 last year. NTIA, pursuant to the NDAA, is working
20 through its Inner Agency Policy and Planned
21 Steering Group to implement a process to establish
22 goals for modernizing infrastructure related to

1 Federal Spectrum Management. By August of this
2 year, NTIA will submit to Congress that our plan
3 to modernize and automate infrastructure related
4 to managing Federal Spectrum use. The report will
5 include assessment of current infrastructure, an
6 acquisition strategy, a timeline, and plans for
7 enhancing security, reliability, automation, and
8 workflows.

9 The other Federal Agencies will submit
10 their own IT Modernization Reports to NTIA, by the
11 end of this year. We are also working on our own
12 IT Modernization, as well as concepts, such as
13 Incumbent Informing Capability or IIC, which we
14 are developing, actually with other agencies. IT
15 modernization takes on an increased importance, in
16 light of the Biden Administration's emphasis on
17 decisions, basically, based on empirical data,
18 science and engineering. As Evelyn noted in her
19 opening remarks, this has been a hallmark of our
20 experience within CSMAC and within all of our work
21 here in NTIA.

22 The White House, on January 27th of this

1 year, issued a Presidential Memorandum reaffirming
2 the importance of scientific integrity and
3 evidence-based policy making. NTIA will work with
4 the White House Office of Science and Technology
5 and the Office of Management and Budget to
6 implement all aspects of this memorandum. In our
7 view, IT Modernization will work in tandem with
8 this policy, ensuring more accurate and relevant
9 data, and enabling us to analyze that data, and
10 turn it into information, knowledge, and then
11 policy guidance and proposals.

12 So, as I reach the end of the beginning
13 for this meeting, I would like to echo, with
14 thanks and praise, for our Co-Chairs, Jennifer and
15 Charla, who definitely thought and brought their
16 skills and experience to leading the CSMAC, this
17 term. I also want to extend thanks to all the
18 members, who have worked so hard on the questions
19 we gave you when the cycle began. All of you have
20 done such excellent work, and I look forward to
21 hearing the discussion on this final report today,
22 on Subcommittee 4, on UAS.

1 Looking forward, we are continuing the
2 process of reconstituting the CSMAC, for yet
3 another term. I'm sure many of you will be
4 joining us again, along with some new members, as
5 we develop another set of questions for your
6 guidance and advice. I want to recognize Kurt
7 Schaubach, of Federated Wireless, and some others,
8 who may be not reapplying and stepping down after
9 this session.

10 I want to thank you for your service and
11 contributions to CSMAC and NTIA, which has been
12 tremendously valuable. We look forward to and
13 respond to the information and guidance from
14 Antonio Richardson, our Designated Federal
15 Officer, on our OSM Staff, regarding the timing
16 and procedures for seeking renewed membership, on
17 the CSMAC. So now, without further ado, back to
18 you, Charla.

19 CO-CHAIR RATH: Thanks, Charles,
20 appreciate the comments, and I'd like to turn it
21 over to our Subcommittee Co- Chairs of the UAS
22 Subcommittee, for their final report and the final

1 report for CSMAC, in this session. Over to you,
2 Carolyn.

3 MS. KAHN: Okay, great, thank you. So,
4 we are presenting our final report on Unmanned
5 Aircraft Structuring. The -- this is a follow up
6 to the draft that we presented at the last full
7 CSMAC Meeting, in January, and so, we will
8 summarize the updates that we've made since then,
9 as well as summarize the findings and
10 recommendations that we're putting forward.

11 So, an overview of the update is that --
12 so, since the draft was released, at the last full
13 CSMAC Meeting, we received comments from CSMAC
14 Members, we held discussions, and these comments
15 and discussion were very helpful. They were
16 useful conversations. To characterize, in
17 general, the -- this feedback was often on
18 commenting about the technology that exists today,
19 versus what's considered an evolutionary
20 devolvement, and so, we worked to timestamp our
21 reports. UAS Industry is moving so fast, it's
22 very broad, it's rapidly evolving, and so, things

1 are moving, as we speak, which is great, that
2 there is so much rapid development in this area.

3 So, by timestamping our report and the
4 statements within the report, it shows a snapshot
5 in time, and so, that was a very helpful update
6 that we made. We also received some comments
7 about clarifying some different technologies and
8 concepts, and we incorporated those comments, so,
9 appreciate those of you who provide comments. We
10 also made a deliberate effort to convey equal
11 spots to all of the processes, all of the
12 different Spectrum Access Models, and all the
13 different elements that are in our report. And
14 so, that balance is really important, and we think
15 we achieved that.

16 In summary, kind of, in the end, our
17 report, that we are presenting now, our final
18 report is not that different from our draft
19 report. But the comments received were helpful,
20 and did help to improve the report, so, we
21 appreciate that. The report also includes a
22 summary of the interview notes, that -- based on

1 the interviews we conducted, and those are
2 included in the appendix of our report, with the
3 approval to do so, by these different groups.

4 So, I would like to thank all of our
5 subcommittee members for their contributions to
6 this work. That was really important. We
7 appreciate all of the input, from all of the
8 members of the subcommittee, the different
9 perspective from Terrestrial Wireless, SATCOM,
10 unlicensed, Dynamic Spectrum Access. We think the
11 different perspectives really helped us to achieve
12 the balance that we have in our report. We also
13 would like to thank our NTIA Liaisons, Rich
14 Orsulak and Dave Reed, for their coordination and
15 assistance throughout this whole process, as well
16 as Antonio Richardson, for helping to coordinate
17 all of the work that we've been doing.

18 Our subcommittee held a lot of
19 discussions, and we think that -- we also held a
20 lot of meetings. We met a lot. We think these
21 discussions really benefitted a report and the
22 recommendations that we're putting forward. So,

1 thank you for -- to all of you and Andy
2 Co-Chairing this with me, really appreciate it.
3 So, these are the questions, a review the
4 questions that NTIA provided our subcommittee to
5 address. Part A focuses on background, as the FAA
6 has responsibility to ensure the safe integration
7 of UAS into our National Air Space and the
8 importance that Spectrum plays to support command
9 and control operations.

10 We were simply given two pieces of
11 questions. The first part of the questions is, in
12 B, which are what are appropriate Spectrum Access
13 Models to support UAS Command and Control? Also,
14 what are the important governance characteristics?
15 Are there liability issues? And then the second
16 part of the question is in C, which is around --
17 is there a need to create an entity to facilitate
18 and support the different Federal Advisory
19 Committees on the topic of UAS, and how such a
20 structure -- how such an entity could be
21 structured.

22 So, we scoped our work, around Spectrum,

1 for command-and-control operations, which were --
2 were called UAS Control and Non-Player
3 Communications (NPC), the NPC, focusing on Spectrum
4 Access options and looking across the different
5 classifications for UAS. The approach that we
6 took is a two-tiered approach. First, we
7 identified different options for Spectrum Access
8 for UAS. We evaluated these different options
9 then, as far as different technology options that
10 could support them, existing examples of the
11 different models, possible UAS types that it might
12 be better geared toward, possible evolutions of
13 the technology and approach, as well as the
14 different advantages -- advantages, disadvantages,
15 and other observations.

16 And then the second part is to look at
17 the current state of the UAS environment and the
18 different committees supporting it. And as part
19 of that, we conducted interviews with Federal
20 Advisory Boards and other organizations to
21 supplement the information that we gathered, all
22 along our approach, with supervised complementary

1 value added to the already great work that's going
2 on because, again, there is so much work going on
3 in this area, so, trying to add to that.

4 So, our schedule, just a reminder, so,
5 this CSMAC approached all of the working groups
6 with a staggered start. So, our group kicked off
7 a little over a year ago. We kicked off a little
8 later than some of the other subcommittees. So,
9 now, we're finishing today, on schedule, and
10 throughout that we conducted interviews, like I
11 mentioned. We analyzed information, reached out
12 to different organizations, got a lay of land, of
13 what's going on, developed them from all of the
14 different inputs, and the CSMAC Subcommittee
15 views, and perspectives, developed our draft
16 report, which we then iterated on, received
17 comments, conducted some follow-on work.

18 And generally, we met on a every two
19 weeks, so, held a lot of meetings, and those
20 discussions, again, were really helpful and
21 valuable to the report. We've been providing
22 updates at the full CSMAC Meetings, and then

1 reached out, to conduct outreach to some specific
2 groups, listed here, which I'll talk about
3 later in the briefing, as well, the FCC TAC, the
4 RTCA, 3GPP, the FCC TAC, UAS EXCOM, and Department
5 of Commerce, Office of Space Commerce, and those
6 discussions are really helpful as well.

7 So, some background on the UAS
8 Environment. It's moving dynamically, a lot of
9 innovation, a lot of market evolution. It's an --
10 UAS is an emerging global market. It's important
11 to our economy. There are also very important
12 flight requirements, that are critically important
13 to our country, as well, and so, meaning to
14 advance UAS in a way that's safe and also helps
15 facilitate the market evolution, at the same time.

16 So, technology is evolving at a rapid
17 pace. There is so much unique elements, for UAS.
18 It's anywhere from -- UAS can be anywhere from
19 toys or hobbies to very sophisticated commercial
20 and government applications. Small UAS, which can
21 -- defined as under 55 pounds, regulated via part
22 107, with visual line of sight, all the way to

1 larger UAS, used for things, like package
2 delivery, operating beyond line of sight, with
3 part 135 regulations. It can -- they can range
4 from single -- a single UAS to large leaps of UAS.
5 They can fly at low altitudes, higher altitudes,
6 so, really, a lot of diversity, and the Spectrum
7 requirements, therefore, for UAS differ from
8 non-aviation users because of this complex
9 environment, again, safety of light, safety of
10 flight, which is critical, the differences in
11 altitude, different types of missions, very
12 different operational types, different types of --
13 different ranges of size, multiple communication
14 needs, and the scaling challenge with the large
15 number of UAS, to anticipate it, as well as the
16 important PNT requirements. So, all of these
17 different elements are really important, that need
18 to be coordinated, both domestically, as well as
19 at the international level. So, I will turn it
20 over to Andy to talk about UAS Spectrum Access
21 Models.

22 MR. ROY: Great. Thank you, Carolyn.

1 And just to reiterate your comments at the start
2 about the -- our thanks to the subcommittee
3 for their input and support, obviously, the NTIA
4 support staff and also for the external groups we
5 got information from, which was very helpful in
6 advancing -- in the work that we have here today,
7 I think.

8 So, from the UAS Spectrum Access Models,
9 if you go to the next slide, please, Carolyn, we
10 -- we haven't had any additional models added to
11 this since the draft report that we presented on
12 at the last CSMAC meeting, so, still six proposed
13 Spectrum Access Models. But to clarify, these
14 are, and I think Carolyn mentioned before, at a
15 fairly high level, looking at a snapshot in time
16 of what is available.

17 Obviously, there are very -- a lot more
18 specific technologies out there, that could
19 potentially fall under these, and so forth. But
20 to try and balance the work, we kept it at this
21 level to ensure that we were not asking NTIA for a
22 five-year extension to investigate all possible

1 technologies and options here. I do also want to
2 reiterate, before we start getting into the detail
3 of each of the Spectrum Access Models, that the
4 order conveys no meaning or preference by the
5 CSMAC subcommittee in the suggestion of different
6 Spectrum Access Models. These all have options,
7 and we believe may all have an aspect to UAS CAPC
8 links in the future. Next slide, please, Carolyn.

9 So, on the third-party coordinator, and
10 for each of these we will go through and I'll just
11 describe the concept very quickly, to summarize
12 it, give you an idea of what technology options
13 exist at the moment, for each of these Spectrum
14 Access Models, some examples of where they're in
15 use at the moment, potentially, and what possible
16 UAS types this is focused on at this particular
17 moment, going forward, and then, lastly, we'll
18 talk about potential evolutions and the advantages
19 or disadvantages of this, as we go ahead.

20 So, from the third-party coordinator,
21 from the concept is really an Aviation Spectrum
22 Expert, will back the half -- on behalf of, excuse

1 me, FCC and NTIA to give out the necessary
2 licenses and authorization to UAS CMPC links, on a
3 demand basis. We're really trying to make sure
4 that coverage is provided for each UAS, as they
5 fly along their planned routes, with the necessary
6 backups and so forth needed to achieve that. It's
7 not too dissimilar to what's currently happening
8 at the moment for the VHF bands, with the
9 controller product data link, datacom program used
10 by FAA, but obviously a more advanced concept with
11 UAS.

12 Certainly, from a third-party
13 coordinator, there's examples out there, at the
14 moment, of both single and multiple third-party
15 coordinators for giving Spectrum Access outs. And
16 we see that going forward, potentially, from, as I
17 mentioned, a CTDL function. There's also flight
18 test functions. And in our discussions with some
19 of the organizations we reached out to, as well,
20 some have already explored this, for example,
21 RTCA, who talked about frequency management
22 organization of a similar proposal, in some of

1 their documentation.

2 From the possible UAS types, really,
3 given the technologies that generate design for
4 the UAS and the requirements, large UAS platforms
5 will be primarily where this will be focused at,
6 particularly high altitudes integrating with FAA
7 controlled air space. For the potential
8 evolutions, and we'll talk about the advantages
9 and disadvantages in a second, but, really,
10 ultimate decisions on the backend will be a key, I
11 think, to developing this sort of systems further
12 forward and allowing appropriate response times to
13 achieve the necessary coordination on this. Next
14 slide please, Carolyn.

15 So, on the advantages, disadvantages,
16 really, from a -- from the third-party coordinator
17 is -- as I've mentioned, there's several examples
18 of proven model, for what's -- aviation's doing
19 already, in certain areas. Obviously, the UAS,
20 though, is an extension of what aviation's doing,
21 in many aspects. Such things normally allow for a
22 known and planned RF environment, which enables

1 prioritization. But what really is a double-edged
2 sword here is, in doing this often, from an
3 aviation planning perspective, a worst-case
4 location in propagation model assumption is made,
5 which, on one side, does allow slack within the
6 system, to allow for unforeseen events, maybe,
7 without fully changing everything.

8 At the same time, though, on the other
9 side that does mean that if nothing wrong
10 happens, then you're not using that potential
11 Spectrum. So, there is some inefficiencies in the
12 system, as well, potentially, depending on how
13 it's designed. Obviously, processing, as well, if
14 there's human- in-the-loop processes, that could
15 take a while. We've been told that UAS may need
16 to be -- have frequencies back on a pretty rapid
17 pace, so, you know, given a day or so, may be too
18 long for those particular applications. Also,
19 certification from aviation requirements and new
20 ground infrastructure, if there are new systems,
21 could also increase the cost of access, given the
22 necessary rollout requirement for those sort of

1 systems. Next slide please.

2 On the Terrestrial Commercial Wireless
3 Networks, so, as you'd expect here, we are using
4 existing similar networks out there, provided
5 commercially by licensed wireless networks
6 providers, using those wideband channels to
7 allocate within them the different resource
8 blocks, and so forth, to allow for the appropriate
9 level of UAS CMPC links, and so forth. Obviously,
10 as they are controlled individually by each
11 provider, that allows for that proper assignment
12 and management of those systems, for each UAS
13 operating within it. For those, the options, as
14 you'd really expect, 4G, 5G, the main one is here,
15 and with the National Terrestrial Carrier
16 Networks, we've seen examples there, as well,
17 about proposals for UAS, as well.

18 Similarly, at this time, small UAS seems
19 to be the focus for that sort of area, but,
20 obviously, with evolutions, that could include
21 looking at coverage for higher altitudes, UAS
22 specific standards, which we understand 3GPP are

1 working on, and even more advanced elements, like
2 network slicing, could also provide better
3 assurance of data for delivery to UAS operating
4 employees, for the relevant requirements that they
5 have. Next slide, please. Next slide please,
6 Carolyn.

7 MS. KAHN: It's coming, sorry.

8 Mr. ROY: That's okay. I'll carry on
9 reading, and then we'll go from there. So, on the
10 advanced use, a real big advantage is a lot of the
11 Terrestrial Networks are really already
12 established now, in 4G or 5G, and they are using
13 global standards and roaming agreements. So,
14 there really is a lot of back end support here, in
15 terms of multiband devices able to roam, to
16 establish networks, cross international
17 boundaries, and oversee outside main bands, as
18 well. So, it does provide a significant advantage
19 on the Terrestrial Commercial Wireless.

20 On the disadvantages, obviously, these
21 current networks are primarily designed for land
22 mobile users, i.e., users on the ground,

1 monitoring moving at the speeds of aircrafts, such
2 as 600 miles an hour, or so forth. So, there
3 might be elements that need to be looked at there.
4 As I mentioned, there's not, in too many aspects,
5 many UAS specific protocols that have been
6 implemented, at this time at least, although that
7 is, obviously, being worked on, and there is a
8 need to identify how the UAS traffic would be
9 shared. You know, obviously, as I mentioned,
10 network slicing appears to be some -- provide some
11 options for those processes, going forward. Next
12 slide, please.

13 Commercial SATCOM networks. Again, as
14 you'd expect, commercial SATCOM providers, using
15 current and future SATCOM networks can provide UAS
16 connectivity, either through dedicated or wideband
17 channels. Within those channels, the UAS --
18 sorry, the SATCOM providers are ready to provide a
19 certain amount of access control and coordination
20 used to provide the necessary traffic management,
21 going forward. And these services, obviously,
22 overlap significantly, through coverage in large

1 areas, to provide coverage that Terrestrial
2 Networks simply can't achieve, for the majority at
3 least, through oceanic and remote areas, as well.

4 So, technology options, or the main
5 ones, really, are nationwide and global, from
6 geostationary, non-geostationary, and through
7 multiple frequency bands, as well, that are
8 established, at the moment, for STATCOM networks.
9 And the existing example, although quite
10 extensive, even for aviation, at the moment, we
11 have L-bands services to traffic -- air traffic
12 control, certified for the Civil Aviation
13 Authorities. We have Protected Aeronautical
14 Satellite Spectrums, aviation protected, for UAS
15 C2, and even Ku and Ka SATCOM services also
16 provide Wi-Fi to the back of commercial aircraft
17 currently, at the same time. So, from a possible
18 UAS-type, definitely larger platforms have been a
19 focus here, at this point in time, flying above
20 the tree line, especially in remote and oceanic
21 areas, and FAA controlled air space, as well. And
22 the evolution of this is going forward.

1 Definitely, the development of smaller antennas
2 would allow support for smaller UAS and allow
3 further integration through the different UAS
4 ecosystem, going forward. Next slide, please.

5 And really, the advantages have extended
6 that one here, for commercial SATCOM, is that
7 coverage. It does allow a fantastic ability cover
8 regions and countries for areas where Terrestrial
9 may be significantly more difficult to deploy, for
10 whatever reason, going forward. And it already
11 has been used in aviation at the same time, as
12 well, and does really show that hybrid access
13 model, potentially, with other mechanisms, could
14 be achieved to allow extended coverage and
15 contingency planning.

16 From the disadvantages side, it's less
17 robust coverage in urban canyons, obviously for
18 those dense urban areas that may not be able to
19 get the necessary view of the satellite to achieve
20 the connectivity it needs. And although SATCOM
21 has a lot of Ku/Ka SATCOM, I know other
22 technologies are also starting to expand their

1 frequency or range, as well. Certainly, those
2 frequency ranges are very susceptible to rain fade
3 and need to be considered to ensure continuity of
4 coverage and connectivity for those links to UAS.
5 Next slide, please.

6 On the unlicensed side, really, as you'd
7 expect from an unlicensed, all devices should be
8 operating equally, trying to accept and mitigate
9 the interferences, they receive it, and using
10 their own individual sensing capability to
11 overcome potential interference. Obviously,
12 unlicensed rules vary on band and the purpose, but
13 the individual user is not needing licenses, as
14 per the very name suggests, to operate as the
15 required system.

16 Now, we've heard all the options. The
17 main ones you'd expect from Wi-Fi, 5G NR-U, and
18 other ISM, as well, for the user. And existing
19 examples, for any of you who have got a drone for
20 Christmas, or so forth, you are probably using Wi-
21 Fi or other system like that to control it, and
22 there's a lot of extensive use out there,

1 especially for recreational, in the drone world.
2 So, then possible UAS-type, certainly small UAS
3 will be the focus, flying locally, especially in
4 low population areas and for non-safety critical
5 data, given the nature of the allocations that
6 they would use. And then from an evolution, you
7 could then, the group thought, perhaps, expand
8 this out to have more of a centralized database
9 system that would allow that to adjust system
10 behaviors, performance, and enforce the measures,
11 mainly to more allow better management for the
12 unlicensed process, going forward. Next slide,
13 please.

14 So, on the unlicensed access, really,
15 the advantage is low cost and low technical
16 barriers to achieve entry into the market, and
17 from what it's doing, it is fairly Spectrum
18 efficient. It's trying to make use of all the
19 available resources that it can do, with what it's
20 given, and the fairly robust for that nature, as
21 well. It's designed to operate in an interference
22 environment, going forward.

1 From the disadvantages, really, there is
2 no regulatory guarantee, at the moment, for
3 protections for these sort of devices. It's based
4 on their own design and planning, going forward.
5 And trying to achieve that in an unknown RF
6 environment can be very difficult in the
7 unlicensed bands. Certainly, this time may be not
8 appropriate to state the critical data, given the
9 lack of those protections and potential
10 certification issues, as well. Lastly, a real big
11 one here, as well, is many of the unlicensed bands
12 also have restrictions on power and usage. So,
13 that could, obviously, restrict the operational
14 effectiveness and coverage for many UAS
15 applications that are going further than just
16 local activities. Next slide, please.

17 The Dynamic Spectrum Access and band
18 partitioning, we view these two as sort of a
19 little bit more complimentary to some of the other
20 Spectrum Access Models, as well, but in terms of
21 Dynamic Spectrum Access, as you'd expect, the
22 radios are each looking for available Spectrum,

1 and each airborne link is independent, deciding on
2 what it's going to operate on, based on its RF
3 usage, using either licensed or unlicensed
4 Spectrum, depending on the requirements, and also
5 potentially primary and secondary UAS Spectrum
6 users, as well. There's a lot of options,
7 certainly, with those particular access model.
8 Even integrating with others, such as third-party
9 coordinators and others, to allow for assignments
10 and secondary basis, as well, for noninterference.
11 And as I mentioned, acting as a mobile line for
12 other communications, technology was where we'd
13 sort of see this, with CBRS and even DFS in the 5
14 Gigahertz band being good examples of it.
15 Certainly, for the UAS types, we deem there could
16 be an option here. Emergency operations,
17 undeveloped regions, even congested RF
18 environments, as well, Dynamic Spectrum Access
19 could help those same scenarios and Spectrum
20 Access Models to really get the best of what it's
21 got, going forward.

22 And then, from the evolutions, you know,

1 the core policy and logic in the individual drones
2 could also be controlled by that centralized
3 database with just behaviors, depending on what's
4 needing, and allow that augmentation of sensing
5 for enforcement and other activities, as well, to
6 further gain awareness of what's happening in the
7 RF environment, to achieve a better system
8 planning and coordination function. Next slide,
9 please.

10 For the Dynamic Spectrum Access, on the
11 advantages, it could be more efficient at all RF
12 models, given it's got that sensing ability, when
13 using the actual usage and propagation conditions
14 consider it, and, obviously, there's a lot of
15 rebuffs listed in that system, as well, to
16 overcome assignment errors and interference, given
17 the feedback that the coordination process is
18 getting.

19 Obviously, on the disadvantage, UAS
20 radio complexity would increase with the necessary
21 supporting functions, and so forth. And given the
22 detection of signals as a UAS mark, there's a very

1 rapid mark in new models being introduced. We
2 need to ensure new signals are incorporated as
3 those systems develop to -- it would ensure that
4 protection mechanism can detect all available UAS,
5 going forward. Next slide, please.

6 Lastly is band partitioning, really, is
7 trying to ensure different models for using the
8 same, potentially, frequency band, depending on
9 operational requirements. You could either
10 separate these by frequency or geographic
11 separation, depend on what works best. A good
12 example, at the moment, well, maybe not a good --
13 the strong word is still underdevelopment, but the
14 European proposal is looking at combining SATCOM
15 and Terrestrial CNPC links for UAS in the
16 5030-to-5091-megahertz band, going forward. And
17 certainly, that would help in multi-role mission
18 UAS. Effectively, you could use the same antenna,
19 or system, or service provider, and fly in
20 different areas, and using the best of different
21 access models and capabilities, as you went
22 through.

1 On the evolution side, Dynamic
2 Partitioning may be a consideration here, as well,
3 as uses requirements change, you know, peak
4 traffic periods and so forth. They could modify
5 that, although, definitely, additional studies
6 would be warranted for this, going forward. Next
7 slide, please.

8 For the advantage, it does allow
9 partitioning to the band to accommodate different
10 system requirements and, potentially, dynamically
11 allows the most robust technology and capability
12 to be used, depending on what's happening at the
13 same time. On the disadvantages, and there are
14 quite a few, unfortunately, with this one, the
15 additional filters and transceiver complexity may
16 be a consideration here, and, actually,
17 ironically, may reduce the peak frequency band
18 capacity by the necessary processes that are put
19 in place to achieve the compatibility between two
20 different services.

21 Also, at the same time, there have been
22 some predictions that existing Spectrum capacity

1 may not be sufficient for with what's already
2 proposed for UAS Spectrum. So, partitioning the
3 band may not assist it and actually make it on the
4 opposite direction. And we would note at the
5 moment, there is a debate going on between
6 European and U.S. Standards Groups on band
7 partitioning in the 5030-91, as I mentioned with
8 the European proposal that -- how that would work,
9 and also the consideration for harmonization here,
10 as well. We wanted to -- obviously, UAS being
11 essentially global platforms, trying to harmonize
12 their access and mechanisms in the regulatory
13 environment they exist is pretty key to ensure as
14 many -- as fewer limitations on the -- on the
15 market as possible. Next slide, please.

16 So, lastly, on the findings in the
17 Spectrum Access Models, as you can see from the
18 discussion going through here, the multiple UAS
19 Spectrum Models are appropriate, going forward,
20 and the group definitely sees multiple overlapping
21 approaches, going forward, as the UAS ecosystem
22 develops, based on capabilities, functions,

1 Spectrum capacity, and so forth. So, they're
2 going to be needed. It really is a wide and
3 varied environment, not just an extension of the
4 existing aviation, but a lot more considerations
5 that need to be put in there.

6 At the same time, there is a Safety
7 Spectrum consideration, which is going to be very
8 much dependent on the regulatory mandates by the
9 FAA and, potentially, at an international level,
10 oversea AAs, as well. So, that needs to be looked
11 at and considered, in how Safety Spectrum is
12 applied to UAS, going forward. There are many
13 governance characteristics for UAS Spectrum
14 Models, but as you see in the report and the UAS
15 environmental considerations, there is a lot of
16 aspects that need to be considered. Again, it is
17 not just another aviation system. It does expand
18 the potential considerations in aviation to modern
19 control systems and CNPC, as we're talking about
20 here, with UAS. And just to go through there, the
21 safety assurance, prioritization, enforcement
22 coordination, all those elements, and especially,

1 also, contingency planning, again, to
2 differentiate from current manned aviation, if you
3 lose a -- a loss of COM, the no-COM function, you
4 have a pilot on board who's able to still make
5 decisions. For UAS, there's going to be a level
6 of autonomy, but at the same time, that CNPC
7 becomes very important to ensure that the
8 contingencies are in place to continue operate.

9 One of the aspects we also considered,
10 as well, in the report, briefly, is a third-party
11 coordinator. It could be, actually, a broader,
12 less specific role, than a specific technology,
13 and actually look at the other access models and
14 help coordinate that in the overlapping approach
15 that we're talking about for the UAS ecosystems.
16 That could be a consideration, going forward.

17 One of the questions asked by NTIA to
18 the group, as well, was about potential liability
19 issues. And really, from the group's perspective,
20 it's obviously -- a lot of FAA regulations are
21 still, although some have come out, there's still
22 some under development, and so forth. But the FAA

1 and FCC regulations are going to be a
2 significantly large component for that function to
3 ensure that liability is kept to a minimum to
4 those operators and they're complying in a safe
5 manner, going forward.

6 There is also an element here that goes
7 beyond, again, existing manned aviation, not just
8 a FAA air traffic controller talking to a pilot,
9 but we now have private UAS operators, CNPC links,
10 service providers, potentially, and third-party
11 coordinators, all involved in the provision of
12 those links to aircraft. So, liability and
13 different components of that will also be a
14 consideration for that chain, effectively, in
15 applying the CNPC links.

16 And as you can tell from all the
17 discussion we've had here, there is going to be,
18 potentially, an extensive number of parameters, we
19 believe, for the FCC and the NTIA to consider and
20 incorporate in to possible service rules for the
21 UAS Spectrum to ensure that it's bringing all the
22 relevant options that are available to a mature

1 UAS ecosystem, going forward, although we do
2 believe that there is an urgent need to begin
3 this, going forward, given the rate of UAS
4 development. Even in the comparatively short time
5 that we've been working on this as a topic, from
6 our perspective, things have continued to move
7 forward, very, very quickly, and so, we believe
8 that getting ahead into the service rules and
9 moving forward with those access to support the
10 UAS ecosystem environment is a very important
11 aspect for NTIA and other regulators to consider,
12 going forward. And I think that is me. Carolyn,
13 over to you.

14 MS. KAHN: Okay, great, and I'm going to
15 reshare in a second, as well. Okay. So, maybe my
16 mouse is stuck. Sorry, one second, my mouse is
17 stuck, I apologize. Where's this going?

18 Okay, so, just finishing up. So, this
19 is the second part of the questions on Federal
20 Advisory and other Federal Committees for UAS.
21 Sorry. There we go. Okay, so, we -- out --
22 conducted outreach to other Federal Advisory

1 Committees, as well as other Federal Committees
2 for UAS. These are the different organizations
3 that we extended outreach to. So, the FCC TAC, or
4 Technical Advisory Committee, we interviewed them,
5 and, and like Andy said, much appreciate all of
6 these groups' inputs and contributions to our
7 report.

8 The FCC TAC provides telecom policy
9 advice to the FCC. Their scope is broad, in what
10 they look at, but they did include a subgroup that
11 looked at Spectrum Issues for UAS and identified
12 areas that might need special attention by the FCC
13 for Spectrum management functions by the FCC.
14 Their activity was organized into three different
15 working groups, commercial systems, technology
16 analysis, and Spectrum analysis, in the TAC's
17 initiatives, UAS work, in 2018, for the FCC.
18 There is currently no ongoing UAS work within the
19 TAC.

20 The FAA DAC provides independent advice
21 to the FAA and DOT, and they respond to tasking
22 directly to -- directly from the FAA. Their

1 advice and their tasking's all relate to improving
2 efficiency and safety for integrating UAS into the
3 national air space, and their responses are used
4 to inform tactical and strategic planning purposes
5 for that. We talked to UAS and connected outreach
6 with UAS EXCOM. UAS EXCOM includes senior
7 executives from different Federal agencies,
8 including FAA, DOD, DHS, Department of Commerce,
9 Department of Energy, Department of Interior,
10 Department of Justice, and NASA. This is a
11 dynamic forum for different -- for the different
12 Federal Agencies to share information, as it
13 relates to UAS research and development, as well
14 as policy and procedures for safely integrating
15 UAS into the map.

16 UAS EXCOM has two subcommittees, the UAS
17 Integration Senior Steering Group, as well as the
18 UAS Security Senior Steering Group, and they're
19 supported by the SARP, which is the UAS Science
20 and Research Panel, which includes a group of
21 member agencies and experts who collaborate on
22 technical approaches and partnerships, across the

1 Federal Agency Members, as well as with broader
2 academic -- in the broader science community, as
3 well. And they provide briefs and updates to the
4 EXCOM, as well as those Senior Steering Groups.
5 CSMAC is not aware of any Spectrum activities
6 within UAS EXCOM.

7 We also talked to the NASA UPP, UAS
8 Traffic Management Pilot Program, conducted
9 outreach with them, and so, the goal of the UPP is
10 to define an initial set of industry and FAA
11 capabilities, requires support UTMs, specifically
12 at flight level 400C. The UPP then transfers the
13 research to FAA, to NASA research, to transfer it
14 to FAA, with the intent of demonstrating the
15 services to support UTM operations, under FAA
16 guidelines.

17 We also conducted outreach with the PNT
18 Advisory Board. This is the National Space-Based
19 Position Navigation and Timing Advisory Board,
20 which advises on GPS and related policy planning,
21 program management, and funding activities, as it
22 relates to national and international satellite

1 navigation services.

2 So, our findings is that there are many
3 disparate Federal Advisory Committees, with
4 ongoing UAS -- or recent UAS activity, and -- but
5 that there is no one committee that's assuming
6 leadership and guidance, providing that national
7 focal point for UAS Spectrum, and that it would be
8 more impactful if the different committees were
9 more closely focused and aligned. And so, kind of
10 establishing this North Star would help the
11 diverse stakeholders and community pursue a common
12 overarching and kind of purposeful direction, in
13 the best interest of the U.S. And so, we noticed,
14 both directly from input from the interviews, as
15 well as just our own work, in trying to find
16 points of contact, that it was difficult to find
17 points of contact for the different areas of UAS.
18 And so, it came out, both directly from the
19 interviews, as well as our experience. So,
20 therefore, we do think that there is a need to
21 create an entity that supports and facilitates
22 Spectrum-related collaboration, across the

1 different Federal Advisories and other committees,
2 for UAS.

3 So, then we identified alternative
4 mechanism -- identified alternative mechanisms in
5 government structures, for such an entity, to help
6 fill this gap to greater collaboration and
7 national focus. So, these are some different
8 alternatives that we developed. First is the
9 possibility of designated -- designating a central
10 point of contact. So, this central point of
11 contact could be -- could coordinate information,
12 facilitate information, sharing in collaboration
13 about the different Federal Agencies, industry,
14 academia, and other nonprofits, that are involved
15 in working the UAS space.

16 This -- there's a possibility, also,
17 that that option could then mature over time. It
18 could start small with a central POC, but mature
19 over time, into developing an office within a
20 Federal Agency, which is that second option there.
21 So, establishing an office within a Federal Agency
22 could help to align, coordinate, synchronize the

1 different activities going on, again, across
2 government, industry, academia, and other
3 nonprofit organizations. It could convene
4 stakeholders, bring together multiple, wide, and
5 diverse perspectives, and serve as an industry
6 advocate within the Executive Branch to support a
7 whole nation approach to the UAS Spectrum space,
8 in development. It would remain light touch in
9 premises but would work towards sufficiently
10 achieving goals that have been set forth in
11 advance. And this governance structure is
12 analogous to the Department of Commerce's Office
13 of Space Commerce.

14 Another option is to create new
15 executive steering committee. So, this could be
16 created and charged with the responsibility of
17 helping to reform how the different Socket Groups
18 might work in a more collaborative manner. The
19 Executive Steering Committees are a
20 well-established approach to provide higher
21 coordination across the different Federal
22 Agencies. A Federal Government Executive

1 Committee on UAS could -- would represent all
2 relevant stakeholders, such as NTIA, FCC, NASA,
3 FAA, DOD, Department of Commerce, DHS, Department
4 of Justice, Department of Interior, for instance.
5 And it should be made aware of the activities
6 going on in the various Socket Groups that are
7 all working the UAS-related issues. If there is a
8 need for an organization, beyond the Executive
9 Steering Committee, then it could charter a new
10 entity. And NTIA could serve as an initiator and
11 call for this first meeting for the Executive
12 Steering Committee.

13 The next option expands the charter of
14 an existing Federal Advisory Committee. So, this
15 is another option, where the charter of an
16 existing Socket could be expanded to include
17 supporting and facilitating collaboration across
18 the disparate Federal Advisory Committees for UAS.
19 Federal Advisory Committees are chartered by
20 various government organization, and so, then the
21 missions and the questions that each Socket Group
22 is given is provided by their parent government

1 organization. So, given this, there are
2 overlapping assignments for the different groups,
3 and the groups, themselves, have limited authority
4 to pursue efforts independent of the directions
5 provided by the organization that they're
6 supporting. So, therefore, this option may have
7 limited sense because it would be difficult to
8 coordinate, again, across the government entities,
9 beyond the ones that the Socket is supporting.

10 The next option is expanding UAS EXCOM.
11 So, this is an option that UAS EXCOM could be
12 expanded, so that its scope of responsibilities
13 include coordination across the different Federal
14 Advisory and other committees for UAS, and then
15 the last option listed on the slide is developing
16 a new Federal Advisory Committee, which would be
17 established to coordinate across the existing
18 Federal Advisory Committees for UAS. This option
19 would add, you know, yet another Socket Group.

20 So, this slide is presenting our
21 recommendations, and they are copied here
22 verbatim, but I'm not going to read exactly them.

1 I will summarize. So, we have two. Our
2 subcommittee is putting forward two
3 recommendations. The first recommendation is that
4 -- we recommend -- CSMAC recommends that NTIA play
5 a leadership role in coordinating across Federal
6 government, in providing direction and resources
7 to facilitate UAS Spectrum Access. So, this
8 includes NTIA bringing together the Federal
9 stakeholders to identify Spectrum requirements.
10 It includes ensuring multiple Spectrum Access
11 Models, and multiple bands can be leveraged to
12 meet those needs.

13 As noted earlier, UAS Spectrum Access is
14 a complex and essential issue. It requires
15 significant Spectrum expertise and the
16 prioritization of Spectrum topics and issues.
17 NTIA must coordinate Federal Agency use of
18 Spectrum, inform the FCC of Federal Agency UAS
19 Spectrum requirements in a timely manner, and work
20 with FCC and FAA to inter a Spectrum Access Model,
21 maximize industries' ability to offer UAS
22 solutions consistent with FAA's safety

1 requirements and FCC and NTIA regulatory
2 requirements. So, an example of the coordination
3 is more to like what Andy mentioned earlier about
4 band partitioning and the need for coordination
5 and to ensure compatibility and harmonization,
6 which was noted by -- through the -- our
7 engagement with different groups and the need to
8 coordinate this at the international level.

9 So, our second recommendation is that
10 NTIA initiate and champion designation of the
11 central point of contact within the Executive
12 Branch for UAS coordination, including Spectrum.
13 So, this is to help coordinate across Federal
14 Agencies, industry, academia, and other nonprofit
15 organizations, bringing together multiple
16 perspectives and serving as an industry advocate
17 within the Executive Branch to support a whole
18 nation and to support UAS. This could be -- could
19 be assessed after a year to see if it should be
20 matured, over time, into an office within a
21 Federal Agency, again, remaining light touch and
22 permissive, but working towards achieving UAS

1 goals, and would serve as a standing coordinating
2 committee to advance UAS.

3 So, those are the recommendations we're
4 putting forward. I think, at this point, I will
5 open it up to the subcommittee to see if there are
6 any additional points that anyone in the
7 subcommittee would like to raise, and then, after
8 that, we'll pass it back to Charla to put it
9 forward for any questions and comments from the
10 CSMAC, and then put it to vote. So, first, I'll
11 open it up to see if there's anyone on the
12 subcommittee that would like to comment. So,
13 Charla, I will turn it to you.

14 CO-CHAIR RATH: Great. I don't think
15 that's any indication of lack of interest. It's
16 just that you had a pretty active subcommittee,
17 over the last year. So, I'm glad that people feel
18 like their views have been expressed well. One
19 thing, though, I neglected earlier, to see if
20 Charles would be willing to take a couple of
21 questions from the NTIA? So, Charles, I see that
22 you're still here. Are you able to address -- Bob

1 Weller actually had a question.

2 And also, just a reminder to people,
3 that the way to let me know that you're
4 interested, especially if you have your video off,
5 I won't be able to see you waving your hand, but
6 the way for you to let me know that you're
7 interested in either making a point or asking a
8 question is to just put a note in the chat. And
9 you don't have to write out the whole question.
10 You can just let me know, and we'll address it.

11 Charles, I see your video. I assume
12 that means you're -- you're able to answer some
13 questions.

14 MR. COOPER: Sure, yeah. Yes, I am
15 available to answer questions.

16 CO-CHAIR RATH: And, Bob, you had a
17 question, so. You wrote it in the chat, but why
18 don't you go ahead and ask.

19 MR. WELLER: Yeah. Thank you, Charla,
20 and thank you to Charles for the excellent update.
21 Also, while I'm at it, thanks. Thanks to the UAS
22 Subcommittee on their difficult work, difficult --

1 I should say challenging work, but -- and the
2 excellent report. UAS support is used extensively
3 in electronic media broadcasting, my industry, and
4 we look forward to a more holistic approach to
5 Spectrum use.

6 I did have a specific question for --
7 probably for Charles. Back in 2019, there -- NTIA
8 initiated a review of specific agency frequency
9 assignments, and there was a response period, I
10 forget what it was, but it was quite a few months,
11 I think. It had all those responses now come in.
12 Was there a report published? If not, will there
13 be a report published? That's my question. Thank
14 you.

15 MR. COOPER: Thank you, Bob. And before
16 I address that, I do want to also send my
17 congratulations to the subcommittee for this very
18 thorough report. I look forward to, within the
19 Office of Spectrum Management, to reading and
20 absorbing it. And we will also be passing along
21 with our sister agency that may have a -- that may
22 find this, as well, helpful in informing their UAS

1 systems, as we move forward.

2 But, but to Bob's question dealing with
3 the -- dealing that report of request that NTIA
4 made of our agencies, and we publicly identified a
5 letter that we sent, back in 2019, as Bob noted,
6 requesting a bit more granular information on two
7 bands. That letter was actually prepared,
8 pursuant to the Presidential Memorandum of 2018,
9 which specified a few deliverables, that being one
10 of them. Pursuant to that Presidential
11 Memorandum, it said in there it was essentially at
12 the discretion of the Department Secretary on how
13 much, you know, there will be a summary issue to
14 that. But what I can say is, yeah, we absolutely
15 did receive all the responses that we needed, Bob.

16 And furthermore, you know, with one of
17 those bands, the lower three gigahertz band, that
18 was very important for us to get that information
19 because it helped inform the Mobile Now Report,
20 that we issued early last year, and then that also
21 informed the -- aided the development for the 3.45
22 to 3.55. So, it was definitely a lot of lift for

1 the agencies, a lot of lift for OSM, but it
2 already paid dividends. Thank you.

3 MR. WELLER: Excellent, thank you.

4 CO-CHAIR RATH: Great.

5 MR. WELLER: I thank you very much.
6 Charles, my interest is actually in the other
7 band, but we'll see what comes with that, I'm
8 sure. Thank you, again. Back to you, Charla.

9 CO-CHAIR RATH: Great. Thanks. Thanks.

10 And just to see if there are any other questions
11 for Charles. I have seen nothing but kudos for
12 our USA subcommittee co-chairs on the great work
13 that they did. So, I don't -- I don't think there
14 are any more questions for you, Charles, but --
15 you know, and I also extend, you know, my
16 congratulations to the committee because, you
17 know, not only were you diligent in how you
18 approached this issue, you also did it with a fair
19 amount of grace and aplomb, and that was greatly
20 appreciated.

21 So, to that extent, do we have any
22 questions for Andy or Carolyn? I don't see

1 anything yet, but a reminder, just, you know,
2 indicate in the chat that you would like to speak,
3 and this, of course, is for CSMAC committee
4 members. We'll give it just a sec, if you guys
5 are okay with that. So, I'm never quite sure, in
6 this -- in this environment, how much time to give
7 people to type, but it's looking like there are no
8 questions for you.

9 If I'm reading that right, we can then
10 move to the next stage, which is for a vote. And
11 process-wise, I'd like to see if we can do it by
12 acclamation. So, what I'll do is just ask if
13 there's any opposition to -- to this report. And
14 I will also give a moment here. You know, please,
15 you can either throw it into the chat or, you
16 know, just say, you know, say so. Remember to
17 unmute yourself, if you have any opposition, and
18 again, I'll give just, you know, a little bit of
19 time. I have a feeling there won't be any
20 opposition, but I don't want to -- to prejudge.
21 So, if we all agree that that was enough time, we
22 have approved your report by acclamation, and, you

1 know, again, truly appreciate the work of this
2 committee. It's been a long time. I mean, you've
3 had the assignment for two years. You've started
4 over a year ago to work on it, and, you know, it's
5 a fitting one to sort of end up our session here,
6 as CSMAC members.

7 The next section that we are moving to
8 is the opportunity for public comment, and,
9 Antonio, I leave that to you, since you'll have to
10 open up to see if there is anybody who wants to
11 say anything. And I'm not quite sure -- I suppose
12 we'll hear if somebody wants to say anything, and
13 -- and again, I'm going to give it a little bit of
14 time.

15 Thanks, Antonio. I'll give a little bit
16 of time for -- for people to come off mute, if
17 there is anybody who -- from the public. And if
18 you do want to make a comment, please identify
19 yourself and who you're with. Comment or
20 questions. I know the dead time is --

21 MR. RICHARDSON: I don't believe we have
22 anything.

1 CO-CHAIR RATH: The -- yeah, I know dead
2 time is tough, but I still, you know, would run
3 into it on the -- on these calls where it takes --
4 it takes a little bit for some folks to weigh in,
5 but I'm going to give it just a little bit more
6 time, Antonio, but I think we're -- we're probably
7 not getting any questions from the public.

8 MR. RICHARDSON: Okay.

9 CO-CHAIR RATH: All right. I'm going to
10 call that, no questions or comments from the
11 public. So, you know, again, this is -- it's
12 always -- you know, it's such an interesting time,
13 when you -- you're finishing up a session, and,
14 you know, on behalf of Jennifer and me, and I --
15 you know, again, I want to say, you know, how
16 apologetic she was that she couldn't be here
17 today, but, you know, she and I did talk about
18 what we wanted to say to all of you.

19 And, you know, it's the end of the
20 charter, so, obviously, an important component of
21 this is to thank all of you for your work, you
22 know, not just today, with what we've seen with

1 the, you know, UAS report, but also the other
2 three subcommittees and the engagement on, you
3 know, a number of very difficult and, you know, as
4 well as very interesting issues, and as I
5 mentioned earlier, just the incredibly tireless
6 way that you all just sort of moved forward and
7 started doing this remotely.

8 And in that, I also want to include a
9 thank you to NTIA and particularly to Antonio for
10 actually just making that process happen. So, I
11 had certainly hoped that we would be live for our
12 last meeting, but, you know, unfortunately, it
13 didn't happen. So, just a few more
14 acknowledgements, you know, as has been mentioned
15 several times, there are -- you know, we're at the
16 end of our charter. There is, you know,
17 obviously, an opportunity for folks to reapply.
18 We do know that Kurt is not going to come back,
19 since he's indicated his -- that he's not
20 intending to reapply. So, thank you, Kurt. I
21 know you're not here, but thank you for your
22 service, and to those of you who maybe just

1 haven't mentioned it yet, that aren't, you know,
2 aren't coming back, I thank you, as well.

3 And also just, you know, generally,
4 wanted to thank NTIA for how it actually handled
5 just everything going forward, including, you
6 know, particularly just a reminder of all the
7 staff, you know, first, obviously, to, you know,
8 the leadership, but I also wanted a reminder of
9 the staff who was there, all the meetings, always
10 willing, able, and just up front to answer
11 questions, including, you know, for this session,
12 obviously, Dave Reed started it, and then Rich
13 Orsulak, also, was engaged.

14 But also, in subcommittee, we --one, you
15 know, Chris Mattingly, and then, two, was Bruce
16 Jacobs and LiChing Sung, and then, three was
17 Bruce Jacobs. So, we really do appreciate the
18 amount of participation, you know, Charles, that
19 your team had in this, and it -- it was extremely
20 helpful. So, last but not least, you know, again,
21 thank you for Antonio stepping in as our DFO this
22 year, and -- and also, you know, retired Dave

1 Reed, thanks to him, although, you know, he's long
2 gone. I'm sure he's forgotten all about us, but I
3 -- I couldn't end up the session without saying a
4 thanks to Dave, as well. So, on that note, I
5 don't -- you know, I'm seeing a lot of things in
6 the chat, but I don't know if anyone else would
7 want to add anything. But I think we are ready
8 for adjournment. I think that's it.

9 MR. RICHARDSON: Yeah, I think that's
10 it. Charles, if you don't have anything left, I
11 think we can adjourn.

12 MR. COOPER: Thank you, everyone.

13 CO-CHAIR RATH: Great. Yeah, thank you.
14 Thanks again for all your hard work.

15 MR. WELLER: Thank you, Charla.

16 MR. RICHARDSON: Thank you, Charla.
17 Take care, all. Everyone have a safe summer.

18 (Whereupon, at 2:20 p.m., the
19 PROCEEDINGS were adjourned.)

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1 CERTIFICATE OF NOTARY PUBLIC

2 COMMONWEALTH OF VIRGINIA

3 I, Mark Mahoney, notary public in and for
4 the Commonwealth of Virginia, do hereby certify
5 that the forgoing PROCEEDING was duly recorded and
6 thereafter reduced to print under my direction;
7 that the witnesses were sworn to tell the truth
8 under penalty of perjury; that said transcript is a
9 true record of the testimony given by witnesses;
10 that I am neither counsel for, related to, nor
11 employed by any of the parties to the action in
12 which this proceeding was called; and, furthermore,
13 that I am not a relative or employee of any
14 attorney or counsel employed by the parties hereto,
15 nor financially or otherwise interested in the
16 outcome of this action.

17

18 (Signature and Seal on File)

19 Notary Public, in and for the Commonwealth of
20 Virginia

21 My Commission Expires: August 31, 2021

22 Notary Public Number 122985

